

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE FORMER LEE COUNTY SHERIFF

Calendar Year 1998

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable L. C. Reese, County Judge/Executive
Honorable Harvey Pelfrey, Lee County Sheriff
Honorable William Kilburn, Jr., Former Lee County Sheriff
Members of the Lee County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the former Sheriff of Lee County, Kentucky, for the year ended December 31, 1998. This financial statement is the responsibility of the former Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the former Sheriff is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the former Sheriff for the year ended December 31, 1998, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable L. C. Reese, County Judge/Executive
Honorable Harvey Pelfrey, Lee County Sheriff
Honorable William Kilburn, Jr., Former Lee County Sheriff
Members of the Lee County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated April 20, 1999, on our consideration of the former Sheriff's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed -April 20, 1999

LEE COUNTY WILLIAM KILBURN, JR., FORMER SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

Calendar Year 1998

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Recei	nts
110001	

Federal Grants		\$	16,075
State Fees For Services:			4 470
Finance and Administration Cabinet			4,470
Circuit Court Clerk:			
Sheriff Security Service	\$ 1,701		
Fines/Fees Collected	570		2,271
Fiscal Court			1,440
County Clerk - Delinquent Taxes			765
Commission On Taxes Collected			49,750
Fees Collected For Services:			
Auto Inspections	\$ 1,845		
Accident /Police Reports	403		
Serving Papers	 5,180		7,428
Other:			
Advertising Fees	\$ 1,155		
Concealed Deadly Weapon Permits	1,229		
Kentucky River Community Care, Inc			
Transporting Patients	1,750		
Reimbursement For Uniforms And			
Equipment	1,988		
Miscellaneous	 480		6,602
Interest Earned			671
Gross Receipts (Carried Forward)		\$	89,472
Cross recorpts (Curried For Mara)		Ψ	02,172

WILLIAM KILBURN, JR., FORMER SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1998 (Continued)

Disbursements Personnel Services-	Gross Receipts (Brought Forward)				
Personnel Services- \$ 13,865 Contract Labor 2,603 Employee Benefits- *** Employer's Share Social Security 1,199 Employer's Share Retirement 1,011 Contracted Services- *** Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials- *** Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 4,633 Gasoline 4,633 Other Charges- *** Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements \$ 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum \$ 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,26	<u>Disbursements</u>				
Deputies' Gross Salaries \$ 13,865 Contract Labor 2,603 Employee Benefits- 1,199 Employer's Share Social Security 1,011 Contracted Services- 325 Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials- 2,627 Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 3 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum \$ 7,453 Excess Fees Due County for Calendar Year 1998 \$ 7,261					
Contract Labor 2,603 Employee Benefits- 1,199 Employer's Share Social Security 1,011 Contracted Services- 1,011 Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials- 2,627 Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 3 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 7,453 Payments to County Treasurer- January 20, 1999 7,261	Personnel Services-				
Employee's Share Social Security 1,199 Employer's Share Retirement 1,011 Contracted Services- 235 Advertising 2,880 Supplies and Materials- 2,627 Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 3 Gasoline 4,633 Other Charges- 35 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 7,453 Payments to County Treasurer- January 20, 1999 7,261	Deputies' Gross Salaries	\$	13,865		
Employer's Share Social Security 1,199 Employer's Share Retirement 1,011 Contracted Services- 235 Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials- 2,627 Uniforms 1,379 Auto Expense- 3 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$7,453 Payments to County Treasurer- January 20, 1999 \$7,261	Contract Labor		2,603		
Employer's Share Retirement 1,011 Contracted Services- 325 Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials- 32627 Uniforms 1,379 Auto Expense- 35 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$7,453 Payments to County Treasurer- January 20, 1999 \$7,261	Employee Benefits-				
Contracted Services- Advertising 235 Advertising 2,880 Supplies and Materials- 2,627 Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 4633 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$7,453 Payments to County Treasurer- January 20, 1999 \$7,261	Employer's Share Social Security		1,199		
Advertising 235 Vehicle Maintenance and Repairs 2,880 Supplies and Materials-	Employer's Share Retirement		1,011		
Vehicle Maintenance and Repairs 2,880 Supplies and Materials- 2,627 Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 35 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Contracted Services-				
Supplies and Materials- 2,627 Uniforms 1,379 Auto Expense- 4,633 Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Total Disbursements \$56,179 Less: Statutory Maximum \$7,453 Excess Fees Due County for Calendar Year 1998 \$7,261	Advertising		235		
Office Materials and Supplies 2,627 Uniforms 1,379 Auto Expense- 4,633 Gasoline 4,633 Other Charges-	Vehicle Maintenance and Repairs		2,880		
Uniforms 1,379 Auto Expense- 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Supplies and Materials-				
Auto Expense- 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Office Materials and Supplies		2,627		
Gasoline 4,633 Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Uniforms		1,379		
Other Charges- 491 Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- 620 Concealed Deadly Weapon Permits 620 Total Disbursements \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Auto Expense-				
Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer-Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Gasoline		4,633		
Conventions and Travel 491 Dues 35 Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer-Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Other Charges-				
Postage 139 Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer-Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$ 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261			491		
Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- Concealed Deadly Weapon Permits 620 Total Disbursements 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$7,261	Dues		35		
Insurance 1,086 Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- Concealed Deadly Weapon Permits 620 Total Disbursements 56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$7,261	Postage		139		
Bond 153 Miscellaneous 337 Payments to Kentucky State Treasurer- Concealed Deadly Weapon Permits 620 Total Disbursements 5620 Net Receipts \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$7,261	_		1,086		
Payments to Kentucky State Treasurer-Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$7,261	Bond				
Payments to Kentucky State Treasurer-Concealed Deadly Weapon Permits 620 Total Disbursements 33,293 Net Receipts \$56,179 Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$7,261	Miscellaneous		337		
Concealed Deadly Weapon Permits Total Disbursements Sequence 20 Total Disbursements Net Receipts Less: Statutory Maximum Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$ 7,261					
Total Disbursements Set Receipts Less: Statutory Maximum Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 33,293 \$ 56,179 48,726 \$ 7,453			620		
Net Receipts Less: Statutory Maximum Excess Fees Due County for Calendar Year 1998 Payments to County Treasurer- January 20, 1999 \$ 7,261	j	-			
Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Total Disbursements				33,293
Less: Statutory Maximum 48,726 Excess Fees Due County for Calendar Year 1998 \$ 7,453 Payments to County Treasurer- January 20, 1999 \$ 7,261	Net Receipts			\$	56,179
Payments to County Treasurer- January 20, 1999 \$ 7,261					
Payments to County Treasurer- January 20, 1999 \$ 7,261					
	Excess Fees Due County for Calendar Year 1998			\$	7,453
February 10, 1999 192 7,453	Payments to County Treasurer- January 20, 1999	\$	7,261		
	February 10, 1999		192		7,453
Balance Due at Completion of Audit \$ 0	Balance Due at Completion of Audit			\$	0

LEE COUNTY NOTES TO FINANCIAL STATEMENT

Calendar Year 1998

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

LEE COUNTY NOTES TO FINANCIAL STATEMENT Calendar Year 1998 (Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The former Sheriff maintained deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. The former Sheriff met the requirements stated above, and as of November 3, 1998, deposits were fully insured or collateralized at a 100% level with securities held by the county official's agent in the county official's name.

Note 4. Grants

In 1997, the former Sheriff was awarded a grant under the Police Hiring Supplemental Program from the Department of Justice in the amount of \$40,846, to be expended over three years. The unexpended balance of this grant at January 1, 1998 was \$4,757. During calendar year 1998, the former Sheriff received funds totaling \$12,500 plus interest income of \$203, and spent funds totaling \$16,207. The unexpended balance at December 31, 1998 was \$1,253, which is not available as excess fees.

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable L. C. Reese, County Judge/Executive Honorable Harvey Pelfrey, Lee County Sheriff Honorable William Kilburn, Jr., Former Lee County Sheriff Members of the Lee County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the former Lee County Sheriff as of December 31, 1998, and have issued our report thereon dated April 20, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government</u> Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the former Lee County Sheriff's financial statement as of December 31, 1998, is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the former Lee County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Honorable L. C. Reese, County Judge/Executive
Honorable Harvey Pelfrey, Lee County Sheriff
Honorable William Kilburn, Jr., Former Lee County Sheriff
Members of the Lee County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - April 20, 1999